



# Federal Register

---

**12-20-07**

**Vol. 72    No. 244**

**Thursday**

**Dec. 20, 2007**

**Pages 72233-72562**



The **FEDERAL REGISTER** (ISSN 0097-6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Printing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see [www.archives.gov](http://www.archives.gov).

The seal of the National Archives and Records Administration authenticates the **Federal Register** as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the **Federal Register** shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge as one of the databases on GPO Access, a service of the U.S. Government Printing Office.

The online edition of the **Federal Register** [www.gpoaccess.gov/nara](http://www.gpoaccess.gov/nara), available through GPO Access, is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, Number 1 (January 2, 1994) forward.

For more information about GPO Access, contact the GPO Access User Support Team, call toll free 1-888-293-6498; DC area 202-512-1530; fax at 202-512-1262; or via e-mail at [gpoaccess@gpo.gov](mailto:gpoaccess@gpo.gov). The Support Team is available between 7:00 a.m. and 9:00 p.m. Eastern Time, Monday–Friday, except official holidays.

The annual subscription price for the **Federal Register** paper edition is \$749 plus postage, or \$808, plus postage, for a combined **Federal Register**, **Federal Register** Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the **Federal Register** including the **Federal Register** Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily **Federal Register**, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Printing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see [bookstore.gpo.gov](http://bookstore.gpo.gov).

There are no restrictions on the republication of material appearing in the **Federal Register**.

**How To Cite This Publication:** Use the volume number and the page number. Example: 72 FR 12345.

**Postmaster:** Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Printing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

## SUBSCRIPTIONS AND COPIES

### PUBLIC

#### Subscriptions:

Paper or fiche	202-512-1800
Assistance with public subscriptions	202-512-1806

**General online information** 202-512-1530; 1-888-293-6498

#### Single copies/back copies:

Paper or fiche	202-512-1800
Assistance with public single copies	1-866-512-1800 (Toll-Free)

### FEDERAL AGENCIES

#### Subscriptions:

Paper or fiche	202-741-6005
Assistance with Federal agency subscriptions	202-741-6005



# Contents

Federal Register

Vol. 72, No. 244

Thursday, December 20, 2007

## Agency for International Development

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72341

## Agriculture Department

See Animal and Plant Health Inspection Service

See Forest Service

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72341–72342

## Air Force Department

### NOTICES

Meetings:

Air Force Academy Board of Visitors, 72346–72347

## Animal and Plant Health Inspection Service

### RULES

Plant-related quarantine, domestic:

Black stem rust; correction, 72233

## Antitrust Division

### NOTICES

Competitive impact statements and proposed consent judgments:

CommScope, Inc. and Andrew Corp., 72376–72388

National cooperative research notifications:

Petroleum Environmental Research Forum, 72388

PXL Systems Alliance, Inc., 72388–72389

Semiconductor Test Consortium, Inc., 72389

Southwest Research Institute, 72389

VSI Alliance, 72389–72390

## Centers for Disease Control and Prevention

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72361–72364

## Children and Families Administration

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72364

## Coast Guard

### RULES

Drawbridge operations:

Virginia, 72250–72251

Ports and waterways safety; regulated navigation areas, safety zones, security zones, etc.:

Lower Cowlitz River, WA, 72251–72253

## Commerce Department

See Economic Development Administration

## Comptroller of the Currency

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72442

## Copyright Royalty Board, Library of Congress

### RULES

Statutory licenses; rates and terms:

Digital performances of sound recordings and making ephemeral recordings; new subscription service, 72253–72256

## Defense Department

See Air Force Department

### PROPOSED RULES

Civilian health and medical program of the uniformed services (CHAMPUS):

TRICARE program—

Overpayment recovery, 72307–72316

Federal Acquisition Regulation (FAR):

Travel costs; allowable contractor airfare costs limitation application, 72325–72326

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72345–72346

## Economic Development Administration

### NOTICES

Adjustment assistance; applications, determinations, etc.:

Ex-L-Tube et al., 72344–72345

## Energy Department

See Federal Energy Regulatory Commission

### NOTICES

Agency information collection activities; proposals, submissions, and approvals, 72347

## Environmental Protection Agency

### RULES

Air quality implementation plans; approval and promulgation; various States:

Michigan, 72256–72263

### PROPOSED RULES

Air quality implementation plans; approval and promulgation; various States:

California, 72322–72325

### NOTICES

Reports and guidance documents; availability, etc.:

Cruise ship discharge assessment, 72353–72355

## Executive Office of the President

See Trade Representative, Office of United States

## Federal Aviation Administration

### PROPOSED RULES

Airworthiness directives:

BAE Systems (Operations) Ltd., 72270–72272

Dassault, 72273–72274

Airworthiness standards:

Special conditions—

Aviation Technology Group, Inc., Javelin Model 100

Series airplane, 72265–72270

### NOTICES

Aeronautical land-use assurance; waivers:

Raleigh County Memorial Airport, Beckley, WV, 72436–72437

Airport noise compatibility program:

Austin-Bergstrom International Airport, TX, 72437–72438

Noise exposure maps—  
Port Columbus International Airport, OH, 72438–72439

### **Federal Communications Commission**

#### **NOTICES**

Agency information collection activities; proposals, submissions, and approvals, 72355–72358

### **Federal Emergency Management Agency**

#### **NOTICES**

Disaster and emergency areas:

Indiana, 72367–72368  
Oklahoma, 72368  
Oregon, 72369–72370  
Washington, 72370–72371

Disaster loan areas:

Micronesia, 72371

### **Federal Energy Regulatory Commission**

#### **RULES**

Electric utilities (Federal Power Act):

Public utilities; market-based rates for wholesale sales of electric energy; capacity and ancillary services, 72239–72243

#### **NOTICES**

Composition of proxy groups for determining gas and oil pipeline return on equity; technical conference, 72348–72349

Environmental statements; availability, etc.:

Ice House Partners, Inc., 72349

Hydroelectric applications, 72349–72352

Meetings:

Columbia Gas Transmission Corp.; technical conference, 72352

National Register of Historic Places:

Programmatic agreement for managing properties; restricted service list—

South Carolina Public Service Authority, 72353

*Applications, hearings, determinations, etc.:*

Jewish Home and Hospital Life Care System, 72347–72348

Louder, Stephen, R., 72348

McClendon, Stan, 72348

### **Federal Highway Administration**

#### **NOTICES**

Federal agency actions on proposed highways; judicial review claims:

Nevada County, CA, 72439–72440

### **Federal Reserve System**

#### **RULES**

Home mortgage disclosure (Regulation C):

Depository institutions; asset-size exemption threshold increase, 72234–72235

#### **NOTICES**

Bank and bank holding companies:

Formations, acquisitions, and mergers, 72359

### **Federal Trade Commission**

#### **NOTICES**

Prohibited trade practices:

Multiple Listing Service, Inc., 72359–72361

### **Forest Service**

#### **PROPOSED RULES**

National Forest System timber; sale and disposal:

Special forest products and forest botanical products, 72319

#### **NOTICES**

Environmental statements; notice of intent:

Bitterroot National Forest, MT, 72342–72343

Meetings:

Lake Tahoe Basin Federal Advisory Committee, 72343–72344

Recreation fee areas:

Inyo National Forest, CA; group campsites, 72344

### **General Services Administration**

#### **PROPOSED RULES**

Federal Acquisition Regulation (FAR):

Travel costs; allowable contractor airfare costs limitation application, 72325–72326

#### **NOTICES**

Agency information collection activities; proposals, submissions, and approvals, 72345–72346

### **Health and Human Services Department**

*See* Centers for Disease Control and Prevention

*See* Children and Families Administration

*See* National Institutes of Health

### **Homeland Security Department**

*See* Coast Guard

*See* Federal Emergency Management Agency

### **Interior Department**

*See* Land Management Bureau

*See* National Park Service

### **International Trade Commission**

#### **PROPOSED RULES**

Practice and procedure:

General application, adjudication, and enforcement rules; technical corrections, clarification, etc., 72280–72301

### **Justice Department**

*See* Antitrust Division

#### **NOTICES**

Pollution control; consent judgments:

Green, Daniel, et al., 72375–72376

### **Labor Department**

*See* Mine Safety and Health Administration

*See* Occupational Safety and Health Administration

### **Land Management Bureau**

#### **NOTICES**

Oil and gas leases:

Nevada, 72371

Resource management plans, etc.:

Grand Junction Resource Area, CO, 72371–72372

### **Library of Congress**

*See* Copyright Royalty Board, Library of Congress

### **Mine Safety and Health Administration**

#### **PROPOSED RULES**

Coal mine safety and health:

Underground mines—

Fire extinguishers; availability, 72301–72307

#### **NOTICES**

Agency information collection activities; proposals, submissions, and approvals, 72390

Petitions for safety standards modification; application, processing, disposition, etc.; correction, 72390–72391

## **Morris K. Udall Scholarship and Excellence in National Environmental Policy Foundation**

### **NOTICES**

Reports and guidance documents; availability, etc.:  
BIA-funded school facilities repair, renovation, and construction, 72391–72392

## **National Aeronautics and Space Administration**

### **PROPOSED RULES**

Federal Acquisition Regulation (FAR):  
Travel costs; allowable contractor airfare costs limitation application, 72325–72326

### **NOTICES**

Agency information collection activities; proposals, submissions, and approvals, 72345–72346

## **National Archives and Records Administration**

### **PROPOSED RULES**

Organization, functions, and authority delegations:  
Presidential library facilities; architectural and design standards, 72319–72322

### **NOTICES**

Agency information collection activities; proposals, submissions, and approvals, 72392

## **National Highway Traffic Safety Administration**

### **PROPOSED RULES**

Motor vehicle safety standards:  
Platform lifts and platform lift installations, 72326–72340

### **NOTICES**

Motor vehicle safety standards; exemption petitions, etc.:  
Graco Children's Products, Inc., 72440–72441

## **National Institutes of Health**

### **NOTICES**

Meetings:  
National Cancer Institute, 72364–72365  
National Institute of Allergy and Infectious Diseases, 72365–72366  
National Institute of Dental and Craniofacial Research, 72365  
National Institute of Nursing Research, 72365  
National Institute on Drug Abuse, 72366–72367  
Recombinant DNA Advisory Committee, 72367

## **National Park Service**

### **PROPOSED RULES**

Special regulations:  
Cape Hatteras National Seashore Off-Road Vehicle Management Rulemaking Advisory Committee; establishment, 72316–72318

### **NOTICES**

Environmental statements; availability, etc.:  
Big Lagoon, Muir Beach, Golden Gate National Recreation Area, CA; creek and wetland restoration, 72372–72373  
Environmental statements; record of decision:  
Bandelier National Monument, NM; ecological restoration plan, 72373–72374  
Sequoia-Kings Canyon National Parks, CA; general and comprehensive river management plans, 72374  
Meetings:  
Flight 93 National Memorial Advisory Commission, 72374–72375  
National Register of Historic Places; pending nominations, 72375

## **Nuclear Regulatory Commission**

### **RULES**

Radiation protection standards:  
Occupational dose records, labeling containers, and total effective dose equivalent, 72233–72234

### **PROPOSED RULES**

Spent nuclear fuel and high-level radioactive waste; independent storage; licensing requirements:  
Geologic repository operations area; security and material control and accounting requirements, 72522–72562

## **Occupational Safety and Health Administration**

### **PROPOSED RULES**

Shipyard employment safety and health standards:  
General working conditions, 72452–72520

## **Office of United States Trade Representative**

See Trade Representative, Office of United States

## **Personnel Management Office**

### **NOTICES**

Agency information collection activities; proposals, submissions, and approvals, 72394–72395

## **Pipeline and Hazardous Materials Safety Administration**

### **NOTICES**

Hazardous materials:  
Special permit applications delayed; list, 72441–72442

## **Postal Regulatory Commission**

### **NOTICES**

Practice and procedure:  
Market dominant products; service standard measurement and reporting systems, 72395–72419

## **Securities and Exchange Commission**

### **PROPOSED RULES**

Securities:  
Real estate company registration statement (Form S-11); historical incorporation by reference of previous reporting information, 72274–72280

### **NOTICES**

Self-regulatory organizations; proposed rule changes:  
American Stock Exchange LLC, 72419–72426  
Boston Stock Exchange, Inc., 72426–72428  
Chicago Board Options Exchange, Inc., 72428–72429  
International Securities Exchange, LLC, 72429–72430  
Municipal Rulemaking Securities Board, 72430–72431  
New York Stock Exchange LLC, 72431–72433

## **Small Business Administration**

### **PROPOSED RULES**

Business loans:  
Lender Oversight Program; comment period extension, 72264–72265

### **NOTICES**

Small business size standards:  
Nonmanufacture rule; waivers—  
Electromedical and electrotherapeutic apparatus manufacturing, 72433–72434

## **State Department**

### **RULES**

Exchange Visitor Program:  
Sanctions and terminations, 72245–72250  
Visas; nonimmigrant documentation:  
Consular services; fees schedule, 72243–72245

**NOTICES**

Culturally significant objects imported for exhibition:

Color Chart: Reinventing Color, 72434

The Color of Life, 72434–72435

Treasures from the Holy Land, 72435

Organization, functions, and authority delegations:

Foreign Assistance Director, 72435

**Thrift Supervision Office****RULES**

Savings and loan holding companies; permissible activities,

72235–72239

**PROPOSED RULES**

Federal savings association bylaws; integrity of directors;

withdrawn, 72264

**NOTICES**

Reports and guidance documents; availability, etc.:

Savings and loan holding company rating system, 72442–72450

**Trade Representative, Office of United States****NOTICES**

Harmonized Tariff Schedule:

Chile et al.; sugar and syrup goods and sugar containing products; trade surplus determination, 72392–72394

**Transportation Department**

*See* Federal Aviation Administration

*See* Federal Highway Administration

*See* National Highway Traffic Safety Administration

*See* Pipeline and Hazardous Materials Safety Administration

**NOTICES**

Committees; establishment, renewal, termination, etc.:

Lengthy airline on-board ground delays; model contingency plans; National Task Force, 72435–72436

**Treasury Department**

*See* Comptroller of the Currency

*See* Thrift Supervision Office

**Veterans Affairs Department****NOTICES**

Meetings:

Genomic Medicine Program Advisory Committee, 72450

---

**Separate Parts In This Issue****Part II**

Labor Department, Occupational Safety and Health Administration, 72452–72520

**Part III**

Nuclear Regulatory Commission, 72522–72562

---

**Reader Aids**

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to <http://listserv.access.gpo.gov> and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

**CFR PARTS AFFECTED IN THIS ISSUE**

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

**7 CFR**

301 .....72233

**10 CFR**

19 .....72233

20 .....72233

50 .....72233

**Proposed Rules:**

60 .....72522

63 .....72522

73 .....72522

74 .....72522

**12 CFR**

203 .....72234

584 .....72235

**Proposed Rules:**

544 .....72264

552 .....72264

**13 CFR****Proposed Rules:**

120 .....72264

**14 CFR****Proposed Rules:**

23 .....72265

39 (2 documents) .....72270,  
72273**17 CFR****Proposed Rules:**

239 .....72274

**18 CFR**

35 .....72239

**19 CFR****Proposed Rules:**

201 .....72280

210 .....72280

**22 CFR**

22 .....72243

62 .....72245

**29 CFR****Proposed Rules:**

1910 .....72452

1915 .....72452

**30 CFR****Proposed Rules:**

75 .....72301

**32 CFR****Proposed Rules:**

199 .....72307

**33 CFR**117 (2 documents) .....72250,  
72251

165 .....72251

**36 CFR****Proposed Rules:**

7 .....72316

223 .....72319

1281 .....72319

**37 CFR**

383 .....72253

**40 CFR**

52 .....72256

97 .....72256

**Proposed Rules:**

52 .....72322

**48 CFR****Proposed Rules:**

31 .....72325

**49 CFR****Proposed Rules:**

571 .....72326